

Fairness and Equalities Impact Assessment (FEIA)

Version 3.6 May 2017

The purpose of this assessment is to provide balanced information to support decision making and to promote better ways of working in line with equalities (Equalities Act 2010), Welsh language promotion (The Welsh Language (Wales) Measure 2011), sustainable development (Wellbeing of Future Generations (Wales) Act 2015), and the four parameters of debate about fairness identified by the Newport Fairness Commission (NFC Full Report to Council 2013).

Completed by: Peter Mackintosh **Role:** Senior Scientific Officer

Head of Service: Gareth Price **Date:** 15/08/2019

I confirm that the above Head of Service has agreed the content of this assessment

Yes

When you complete this FEIA, it is your responsibility to submit it to
impact.assessments@newport.gov.uk

1. Name and description of the policy / proposal being assessed. Outline the policy's purpose.

Sustainable Travel Strategy – The strategy is designed to guide the council's work towards a low pollution transport network, with the aims of reducing air pollution, carbon emissions, noise pollution and improving air quality. The strategy covers a wide range of actions from public engagement, active travel, public transport, planning policy etc. The strategy provides the backbone for local plans on how the strategy will be implemented. The end result will be a number of local plans that can complement each other with the overall objective.

2. Outline how you have/will consult with stakeholders who will be affected by the policy/proposal. Please refer specifically to FEIA guidance in relation to relevant Welsh language duties.

In the drafting of the strategy a number of relevant internal and external stakeholders were consulted. The draft strategy then underwent a public consultation for seven weeks from the 13th May – 30th June 2019. All documents were available in English and Welsh, which included the strategy, a summary document and the consultation survey itself.

3. What information/evidence do you have on stakeholders? e.g. views, needs, service usage etc. Please include all the evidence you consider relevant.

The Sustainable Travel Strategy impacts everyone who travels – therefore the views of everyone are important. The strategy itself simply lists various actions the council will actively pursue. Many more public engagement, stakeholder engagement is required to pursue the various actions – for example supplementary planning guidance on air quality, sustainable travel and parking standards will have its own consultation process which has already been developed.

With respect to internal stakeholders / public bodies etc. two groups will be critical to the ongoing implementation of the strategy.

1 - Newport City Council has formed a sustainable travel group bring together various offices ranging from Taxi licensing, planning, highways, active travel, tourism, buses, schools etc.

2 - Newport’s sustainable travel well-being group which comprises of various public bodies including the health service, NRW, fire service, council etc. who are committee to the Newport’s sustainable travel plan.

With regard to the general public – the consultation received 226 responses for which 145 provided detailed views on the strategy. With the development of local plans further engagement with the local committees will be undertaken, with the sustainable travel strategy forming the bases for this dialogue. The strategy is the start of further engagement work to deliver localise plans.

Further engagement work will be required with particular groups when fleshing out certain actions, for example engagement with the city’s taxi fleet.

4. Equalities and Welsh language impact

Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A significant driver for climate change is due to carbon emissions generated by transport. If carbon emission levels are not reduced the consequences for all generations, every community and human civilisation as a whole are catastrophic. The sustainable travel strategy provides the bases for a wide variety of actions targeted at reducing carbon emissions and improving air quality. The actions to develop a low polluting, efficient transport network that suits the needs of all of us.

Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The strategy supports a wide variety of sustainable travel methods, with a focus on reducing the level of pollution generated by our transport network. Supporting numerous ways of travel will (in time) reduce vehicle numbers making our roads / foot paths more user-friendly, at the same time supporting public transport which with the potential to help individuals for are isolated, either through disability or other factors. Furthermore, with the aim of reducing air pollution the strategy will have a positive impact upon individuals with respiratory conditions.
Gender reassignment/ transgender	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic.
Marriage or civil partnership	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic.
Pregnancy or maternity	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	During pregnancy it is understood that air quality can play a part in the wellbeing of the expectant mother and child. The strategy will help reduce air pollution, in turn protecting this potentially vulnerable group. Actions such as encouraging active travel (cycling and walking) may be perceived as discriminatory to this protected characteristic – however, is balanced with other actions such as supporting public transport can be viewed as beneficial, for which other polices ensure provision is provided for pregnancy.
Race	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic. A White <input type="checkbox"/> British <input type="checkbox"/> Irish <input type="checkbox"/> Any other white background B Mixed/ Multiple <input type="checkbox"/> White and Asian <input type="checkbox"/> White and Black African

Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
				<input type="checkbox"/> Any other mixed background C Asian or Asian British <input type="checkbox"/> Indian <input type="checkbox"/> Bangladeshi <input type="checkbox"/> Chinese <input type="checkbox"/> Pakistani <input type="checkbox"/> Any other Asian background D Black or Black British <input type="checkbox"/> African <input type="checkbox"/> Caribbean <input type="checkbox"/> Any other Black background E Other ethnic group <input type="checkbox"/> Arab <input type="checkbox"/> Gypsy <input type="checkbox"/> Irish Traveller <input type="checkbox"/> Any other ethnic group
Religion or Belief or non-belief	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic. Buddhist Christian Hindu Jewish Muslim Sikh Other religion or belief Humanist No religion nor belief
Sex	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic. Female Male Intersex Those who identify in a different way

Appendix C

Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
Sexual Orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<p>The sustainable travel strategy is unlikely to have any disenable positive or negative impacts upon this characteristic.</p> <p>Gay / Lesbian Heterosexual/ Straight Prefer to self-describe Bisexual</p>
Welsh Language	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<ul style="list-style-type: none"> The sustainable travel strategy will be provided in Welsh and English – there will be no positive or negative discrimination to the use of the Welsh language.

5 How has your proposal embedded and prioritised the sustainable development principle in its development?

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? Describe how.
 <p>Long Term</p> <p>Balancing short term need with long term needs</p>	<p>By its very nature the Sustainable Travel Strategy is an overarching document that will guide Newport to a low polluting transport network. The task globally, regionally and locally to reduce carbon emissions and improve air quality is overwhelming and will take many years to implement. But, if actively pursued the Sustainable Travel Strategy will guide the city's actions for many years to come.</p>
 <p>Collaboration</p> <p>Working together to deliver objectives</p>	<p>In forming the sustainable travel strategy many internal and external stakeholders were involved. In the short to long term on going engagement with almost every group will be required as a city community moves to a low polluting transport network.</p>
 <p>Involvement</p> <p>Involving those with an interest and seeking their views</p>	<p>In forming the Sustainable Travel Strategy many internal and external stakeholders were consulted with many ideas being shared. The strategy then went through a public consultation for anyone to comment upon our proposals. Indeed the strategy itself has identified public, business, and public body engagement as key areas to pursue. In the development of the local plans where the outline ideas will be put into action, community engagement will be undertaken.</p>
 <p>Prevention</p> <p>Putting resources into preventing problems occurring or getting worse</p>	<p>Burning of fossil fuels causes air pollution, which increases carbon emissions that are impacting the global climate. The pollution caused by burning of fossil fuels also impacts the quality of air we breathe having numerous health implications. The sustainable travel strategy only address transport emissions. However these make up a significant proportion of atmospheric pollution. The strategy cannot prevent the issue, it will help improve the situation, but as to what degree will depend upon political, public and financial constraints.</p>

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? Describe how.
 <p data-bbox="145 1167 424 1308">Considering impact on all wellbeing goals together and on other bodies</p>	<p data-bbox="459 338 1393 595">Prosperity - Supporting the Sustainable Travel Strategy will help develop a low cost, low pollution transport network for all which in turn will increase prosperity. The health cost burden due to poor air quality from road traffic - costs the health service and the economy as a whole many millions every year. Improving air quality, reducing road traffic and providing an efficient transport network will be of a significant benefit to the prosperity of Wales.</p> <p data-bbox="459 633 1401 813">Resilient – The vast majority of our transport network run on fossil fuel. A resource that Wales imports. The sustainable travel strategy provides the opportunity to diversify the way our transport network operates, making it more resilient to the ever changing world.</p> <p data-bbox="459 851 1401 1290">Healthier – One of the key aims of the sustainable travel strategy is to reduce road traffic emissions that have significant implications to health. Health impacts due to poor air quality include, cardiovascular disease, diabetes, cancer, asthma, bronchitis, dementia, kidney disease, curtails the development of children’s lungs, increases the likelihood of miscarriage during pregnancy etc. A diverse, low pollution, reliable, low cost transport network will help reduce air pollution, reducing the impacts on health. Furthermore the reduction in carbon emissions will help curtail the worst of the predicted climate change. The health implications derived from climate change scenarios threaten the very fabric of human civilisation.</p> <p data-bbox="459 1328 1393 1585">Equal – The strategy will enable the city to pursue a clean, efficient low cost, diverse transport network which will help remove some of the social / economic barriers that some groups / communities / individuals current suffer. For example pursuing a car club scheme for Newport will allow individuals where car ownership is finically impossible the option to use a car as and when needed. Ultimately contributing to a more equal Wales.</p> <p data-bbox="459 1624 1393 1839">Cohesive Communities – The sustainable travel strategy will help develop a diverse transport network. The public engagement required to develop local plans and implement them will help develop a community spirt that will help break down social / economic barriers. This in turn will help encourage a more cohesive community.</p> <p data-bbox="459 1877 1374 2022">Globally Responsible – The sustainable travel strategy is designed to help guide the city to reduce the carbon emissions from road traffic. This is part of a global effort to tackle the worst impacts of climate change. Furthermore the United Nations has</p>

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? Describe how.
	<p>recently made a call to align carbon reduction measures with air quality improvements – namely because they are both primary caused by burning of fossil fuels. Adopting the sustainable travel strategy will mean Newport will be a world leader in this combined policy area.</p> <p>Newport City Council Well-being Goals</p> <ul style="list-style-type: none"> • To improve skills, educational outcomes and employment opportunities <p>One action within the sustainable travel strategy is targeted at schools / education by providing the children of today with the skills and ability to be more thoughtful on the pollution footprint of the way they travel.</p> <ul style="list-style-type: none"> • To promote economic growth and regeneration whilst protecting the environment <p>The fundamentals of the sustainable travel strategy is to protect the environment for both the environment and for human health, now and for future generations. Currently road traffic congestion and pollution is causing untold environmental, health and economic damage. Reducing the number of vehicles by providing a low cost, efficient, low pollution transport network will provide economic growth at the same time as protecting the environment.</p> <ul style="list-style-type: none"> • To enable people to be healthy, independent and resilient <p>The strategy is design to encourage numerous ways of travel, including active travel (walking and cycling). Supporting these methods will provide health improvements to Newport's population. Furthermore, providing a low cost, low pollution efficient transport network will allow individuals to travel independently who may currently feel isolated due to physical or economic reasons.</p> <ul style="list-style-type: none"> • To build cohesive and sustainable communities <p>The sustainable travel strategy will help develop a diverse transport network. The public engagement required to develop local plans and implement them will help develop a community spirit that will help break down social / economic barriers. This in turn will help encourage a more cohesive community.</p>

6 Will the proposal/policy have a disproportionate impact on a specific geographical area of Newport?

The Sustainable Travel Strategy on its own does not have any disproportionate geographic impact upon Newport. However, in the development of the local plans, some areas may initially receive more attention / resources than others. This is done intentionally due to some areas of the city having pressing air quality concerns that are quantifiable. Newport has undertaken extensive air quality monitoring across the city – for which we are confident the most vulnerable areas have been identified. Initial work will focus upon the city centre as the main transport hubs and the city’s air quality management areas that have been identified as failing the air quality objectives.

7 How does the proposal/policy relate to the parameters of debate about Fairness identified by the Newport Fairness Commission

Parameter 1 deals with equal treatment whilst recognising difference (e.g. age, disability, maternity). The broad nature of the sustainable travel strategy ensures that many actions will be pursued as a holistic package. Currently actions such as active travel in isolation may be viewed as discriminatory to certain groups, where as in the sustainable travel strategy this is balanced with support for public transport.

Parameter 2 deals with “mutual obligations between citizens and local government”. Local Government’s responsibility is to ensure the health we breathe will not damage health. The strategy outlines a full range of methods to achieve this with full engagement of the local and business community at every step.

Parameter 3 deals with “interdependency and reciprocity within community relations”. Local Government’s responsibility is to ensure the health we breathe will not damage health. The strategy outlines a full range of methods to achieve this with full engagement of the local and business community at every step.

Parameter 4 deals with “transparency and accountability in decision making”. The sustainable travel strategy is a public commitment to a number of actions that if pursued and funded will result in a low pollution transport network. The results of which shall be reported upon annually in a Progress Report detailing all the evidence in an easily understandable format for the general public.

8. Equality Impacts and Actions

Please complete the below action plan which sets out steps that will/will not be taken in order to mitigate any negative impacts that your assessment has identified.

Impact identified	Who does it affect?	What will you do to mitigate the impact? If you plan to take no action, please justify your rationale	Who is responsible?
<p>The Sustainable Travel Strategy is an overarching document with numerous actions in the way of other policy / procedure documents will follow.</p>	<p>Dependent upon specific action / policy.</p>	<p>The numerous policy documents that will follow the strategy will be initially assessed through this process. For example, supplementary planning guidance will undergo its own consultation process. This will be a similar process for many of the actions being pursued. Furthermore, in the development of the local plans, engagement with the local community will be a key aspect – for which the impact upon protected characteristics will be assessed.</p>	<p>Newport’s Sustainable Travel Group</p>

9. Monitoring, evaluating and reviewing

How and when will the impact of the proposal/ policy be monitored and reported on?

Under Statutory law the local authority must produce an annual Progress Report (mainly for air quality reasons). This will be adapted to reflect the measures outline in the strategy with various key performance indicators, such as the number of electric vehicle charging points. Once the local plans have been developed, these will also be reported upon annual in the progress report. Ultimately the plans and progress report will allow Newport to demonstrate how local areas of the city and the city itself have adapted to a low emission transport network.

10. Involvement

This FEIA will form part of the Council report which will be published by the Council.

11. Summary of Impact (for inclusion in any report)

Equality Act 2010 Welsh
Positive
Welsh Language
Neutral
Wellbeing of Future Generations (Wales) Act 2015
Positive
Parameters of Fairness
Positive